

How Gambling Research Informs Policy & Practice

AGRI 4th Annual Conference on Gambling Research

Mar 31/Apr 1, 2005



Policy formulation

- Rational process
- Articulated goals/outcomes
- Identified inputs:
 - Facts (incl. research)
 - Media positions
 - Public sentiment
 - Stakeholders (provider/consumer)



Policy formulation (cont'd)

- Options weighed in relation to:
 - Intended consequences
 - Unintended consequences
 - Unanticipated consequences

"Gambling is unlike any other policy issue"



Unique attributes of gambling

- 1. Government a principal beneficiary
 - 02-03 revenues \$5.7B (\$775)
 - Lottery payout \$1.1B (\$150)
 - Operating/profit \$2.3B (\$313)
 - Gov't revenue \$2.3B (\$313)



Unique attributes of gambling

- 2. Gov't is provider/licenses provision
- 3. Gambling crosses gov't roles
 - Revenue generation
 - Regulation
 - Public health
 - Public security/well-being



Unique attributes of gambling

- Role conflicts manifest as flashpoints
 - Often resolved by dominant interest
 - Seldom resolved by compromise



Key questions

- 1. Where should the onus/burden of proof rest?
 - Do no harm doctrine reverse onus
 - Standards of evidence



Key questions

- 2. Can we identify overlapping health/revenue goals?
 - Optimization vs. maximization
 - Meta-policy question:

"How much revenue for how much harm?"



Possible optimization strategy

- 02-03 revenues \$5.7B reduce 10%
- Lottery payout \$1.1B hold
- Operating/profit \$2.3B reduce \$570M
- Gov't revenue \$2.3B hold



Key questions

- 3. How do we manage inconvenient research results?
 - 35% of revenues from PGs
 - a single plaintiff liability suit will succeed
 - heavy gamblers a function of mean expenditure
 - advertising distorts perceptions of gambling/winning



Conclusions

- 1. Need to resolve key questions
 - research seen as impediment
- 2. Need to retain independence/integrity
 - honest generator/broker
 - may introduce discomfort
 - frame as healthy
 - basis for policy discussion, formulation, adjustment